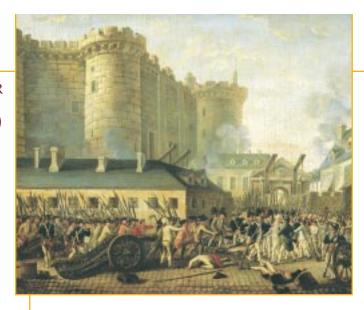
CHAPTEF

19

A Revolution in Politics:
The Era of the French Revolution and Napoleon



#### CHAPTER OUTLINE

- The Beginnings of the Revolutionary Era: The American Revolution
- Background to the French Revolution
- The French Revolution
- The Age of Napoleon
- Conclusion

#### **FOCUS QUESTIONS**

- What were the causes and results of the American Revolution, and what impact did it have on Europe?
- What were the long-range and immediate causes of the French Revolution?
- What were the main events of the French Revolution between 1789 and 1799?
- What role did each of the following play in the French Revolution: lawyers, peasants, women, the clergy, the Jacobins, the sans-culottes, the French Revolutionary Army, and the Committee of Public Safety?
- What aspects of the French Revolution did Napoleon preserve, and which did he destroy?

N THE MORNING of July 14, 1789, a Parisian mob of some 8,000 people in search of weapons streamed toward the Bastille, a royal armory filled with arms and ammunition. The Bastille was also a state prison, and, although it now contained only seven prisoners, in the eyes of these angry Parisians it was a glaring symbol of the government's despotic policies. The armory was defended by the marquis de Launay and a small garrison of 114 men. The attack began in earnest in the early afternoon, and after three hours of fighting, de Launay and the garrison surrendered. Angered by the loss of ninetyeight of their members, the victorious mob beat de Launay to death, cut off his head, and carried it aloft in triumph through the streets of Paris. When King Louis XVI was told the news of the fall of the Bastille by the duc de La Rochefoucauld-Liancourt, he exclaimed, "Why, this is a revolution."

Historians have long assumed that the modern history of Europe began with two major transformations—the French Revolution and the Industrial Revolution (on the latter, see Chapter 20). Accordingly, the



French Revolution has been portrayed as the major turning point in European political and social history when the institutions of the "old regime" were destroyed and a new order was created based on individual rights, representative institutions, and a concept of loyalty to the nation rather than the monarch. This perspective does have certain limitations, however.

France was only one of a number of areas in the Western world where the assumptions of the old order were challenged. Although some historians have used the phrase "democratic revolution" to refer to the upheavals of the late eighteenth and early nineteenth centuries, it is probably more appropriate to speak not of a "democratic movement," but of a liberal movement to extend political rights and power to the bourgeoisie "possessing capital," namely, those besides the aristocracy who were literate and had become wealthy through capitalist enterprises in trade, industry, and finance. The years preceding and accompanying the French Revolution included attempts at reform and revolt in the North American colonies, Britain, the Dutch Republic, some Swiss cities, and the Austrian Netherlands. The success of the American and French Revolutions makes them the center of attention for this chapter.

Not all of the decadent privileges that characterized the old European regime were destroyed in 1789, however. The revolutionary upheaval of the era, especially in France, did create new liberal and national political ideals, summarized in the French revolutionary slogan, "Liberty, Equality, and Fraternity," that transformed France and were then spread to other European countries through the conquests of Napoleon. After Napoleon's defeat, however, the forces of reaction did their best to restore the old order and resist pressures for reform.

### The Beginnings of the Revolutionary Era: The American Revolution

The revolutionary era began in North America when the thirteen British colonies along the eastern seaboard revolted against their mother country. Despite their differences, the colonists found ways to create a new government based on liberal principles that made an impact on the "old world" European states.

## Reorganization, Resistance, and Rebellion

The immediate causes of the American Revolution stemmed from Great Britain's response to its victory over

France in the Seven Years' War (1756–1763), known as the French and Indian War in the American colonies. The colonists were not pleased when British policymakers asked them to contribute new revenues to pay the expenses the British army incurred in defending the colonies. In 1765, the British Parliament enacted the Stamp Act, which attempted to levy new taxes on the colonies, but riots quickly led to the statute's repeal.

The immediate crisis had ended, but the fundamental cause of the dispute had not been resolved. In the course of the eighteenth century, significant differences had arisen between the American and British political worlds. The property requirement for voting—voters had to possess property that could be rented for at least forty shillings a year—was the same in both areas, but the number of voters differed markedly. In Britain, fewer than one in five adult males had the right to vote. In the colonies, where a radically different economic structure led to an enormous group of independent farmers, the property requirement allowed over 50 percent of adult males to vote.

Although both the British and Americans had representative governments, different systems had evolved. Representation in Britain was indirect; the members of Parliament did not speak for local interests but for the entire kingdom. In the colonies representation was direct; representatives were expected not only to reside in and own property in the communities electing them, but also to represent the interests of those local districts.

This divergence in political systems was paralleled by conflicting conceptions of the British Empire. The British envisioned the empire as a single unit with Parliament as the supreme authority throughout. All the people in the empire, including the American colonists, were represented indirectly by members of Parliament, whether they were from the colonies or not. Colonial assemblies in the British perspective were only committees that made "temporary by-laws"; the real authority to make laws for the empire resided in London.

The Americans had developed their own peculiar view of the British Empire. To them, the empire was composed of self-regulating parts. Though they conceded that as British subjects they owed allegiance to the king and that Parliament had the right to make laws for the peace and prosperity of the whole realm, they argued, nevertheless, that neither king nor Parliament had any right to interfere in the internal affairs of the colonies since they had their own representative assemblies. American colonists were especially defensive about property and believed strongly that no tax could be levied without the consent of an assembly whose members actually represented the people.

By the 1760s, the American colonists had developed a sense of a common identity. It was not unusual for American travelers to Britain in the eighteenth century to see British society as old and decadent in sharp contrast to the youthfulness and vitality of their own. This sense of superiority made Americans resentful of British actions that

seemed to treat them like children. Resentment eventually led to a desire for independence.

Crisis followed crisis in the early 1770s. The Tea Act of 1773, which was an attempt by Parliament to help the financially hard-pressed East India Company by allowing it to bypass American wholesalers and sell its tea directly to distributors, was roundly denounced by Americans as an attempt to ruin colonial businesses. In Boston, protest took a destructive turn when 150 Americans dressed as Indians dumped the East India Company's tea into Boston harbor. Parliament responded vigorously with the Coercive Acts, which closed the port of Boston until compensation for the destroyed tea was paid, restricted town meetings, and strengthened the power of the royal governor of Massachusetts. Designed to punish radical Massachusetts as an example to the other colonies, the Coercive Acts backfired. Colonial assemblies everywhere denounced the British action, and the colonies' desire to take collective action led to the First Continental Congress, which met at Philadelphia in September 1774. The more militant members refused to compromise and urged the colonists to "take up arms and organize militias." When the British army under General Gage attempted to stop rebel mobilization in Massachusetts, fighting between colonists and redcoats erupted at Lexington and Concord in April 1775.

#### The War for Independence

Despite the outbreak of hostilities, the colonists did not rush headlong into rebellion and war. After Lexington and

THE DECLARATION OF INDEPENDENCE. John Trumbull's famous painting, *The Signing of the Declaration*, shows members of the committee responsible for the Declaration of Independence (from left to right, John Adams,

Concord, more than a year passed before the colonists decided to declare their independence from the British Empire. An important factor in mobilizing public pressure for that decision was Common Sense, a pamphlet published in January 1776 by Thomas Paine, a recently arrived English political radical. Within three months, it had sold 120,000 copies. Paine's pamphlet argued that it was ridiculous for "a continent to be perpetually governed by an island." On July 4, 1776, the Second Continental Congress approved a Declaration of Independence written by Thomas Jefferson (see the box on p. 553). A stirring political document, the Declaration of Independence affirmed the Enlightenment's natural rights of "life, liberty, and the pursuit of happiness" and declared the colonies to be "free and independent states absolved from all allegiance to the British crown." The war for American independence had formally begun.

The war against Great Britain was a great gamble. Britain was a strong European military power with enormous financial resources; by 1778 Britain had sent 50,000 regular British troops and 30,000 German mercenaries to America. The Second Continental Congress had authorized the formation of a Continental Army under George Washington as commander-in-chief. Washington, who had political experience in Virginia and military experience in the French and Indian War, was a good choice for the job. As a southerner, he brought balance to an effort that up to now had been led by New Englanders. Nevertheless, compared to the British forces, the Continental Army consisted of undisciplined amateurs whose terms

Roger Sherman, Robert Livingston, Thomas Jefferson, and Benjamin Franklin) standing before John Hancock, president of the Second Continental Congress.



### The Argument for Independence

On July 2, 1776, the Second Continental Congress adopted a resolution declaring the independence of the American colonies. Two days later the delegates approved the Declaration of Independence, which gave the reasons for their action. Its principal author was Thomas Jefferson who basically restated John Locke's theory of revolution (see Chapter 15).

#### **\*** The Declaration of Independence

When in the course of human events it becomes necessary for one people to dissolve the political bands which have connected them with another, and to assume among the Powers of the earth, the separate and equal station to which the Laws of Nature and of Nature's God entitle them, a decent respect to the opinions of mankind requires that they should declare the causes which impel them to the separation.

We hold these truths to be self-evident, that all men are created equal, that they are endowed by their Creator with certain unalienable Rights, that among these are Life, Liberty and the pursuit of Happiness. That to secure these rights, Governments are instituted among Men, deriving their just powers from the consent of the

governed, That whenever any Form of Government becomes destructive of these ends, it is the Right of the People to alter or to abolish it and to institute new Government, laying its foundation on such principles and organizing its powers in such form, as to them shall seem most likely to effect their Safety and Happiness. Prudence, indeed, will dictate that Governments long established should not be changed for light and transient causes; and accordingly all experience has shown, that mankind are more disposed to suffer, while evils are sufferable, than to right themselves by abolishing the forms to which they are accustomed. But when a long train of abuses and usurpations, pursuing invariably the same Object evinces a design to reduce them under absolute Despotism, it is their right, it is their duty, to throw off such Government, and to provide new Guards for their future security.—Such has been the patient sufferance of these Colonies; and such is now the necessity which constrains them to alter their former Systems of government. The history of the present King of Great Britain is a history of repeated injuries and usurpations, all having in direct object the establishment of an absolute Tyranny over these States.

of service were usually very brief. The colonies also had militia units, but they likewise tended to be unreliable. Although 400,000 men served in the Continental Army and the militias during the course of the war, Washington never had more than 20,000 troops available for any single battle.

Of great importance to the colonies' cause was the assistance provided by foreign countries that were eager to gain revenge for their defeats in earlier wars at the hands of the British. The French were particularly generous in supplying arms and money to the rebels from the beginning of the war. French officers also served in Washington's army. Uncertain of the military outcome, however, France was at first unwilling to recognize the new republic. The defeat of the British at Saratoga in October 1777 finally led the French to grant diplomatic recognition to the American state. When Spain and the Dutch Republic entered the war against Great Britain in 1779 and 1780, respectively, and Russia formed the League of Armed Neutrality in 1780 to protect neutral shipping from British attacks, the British were faced with war against much of Europe as well as the Americans. Despite having won most of the battles, the British were in danger of losing the war. When the army of General Cornwallis was forced to surrender to a combined American and French army and French fleet under Washington at Yorktown in 1781, the British decided to call it quits. After extensive negotiations, complicated by French and Spanish aims that often conflicted with American desires, the Treaty of Paris was signed in 1783. It recognized the independence of the American colonies and granted the Americans control of the western territory from the Appalachians to the Mississippi River. By playing off the mutual fears of the European powers, the Americans had cleverly gained a peace settlement that stunned the Europeans. The Americans were off to a good start but soon showed signs of political disintegration.

#### Toward a New Nation

Although the thirteen American colonies agreed to "hang together" to gain their independence from the British, a fear of concentrated power and concern for their own interests caused them to have little enthusiasm for establishing a united nation with a strong central government. The Articles of Confederation, proposed in 1777 but not completely ratified until 1781, did little to provide for a strong central government. A series of economic, political, and international problems soon led to a movement for a different form of national government. In the summer of 1787, fifty-five delegates attended a convention in Philadelphia that was authorized by the Confederation Congress "for the sole and express purpose of revising the

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CHRONOLO	G Y
The American Revolution	
Stamp Act	1765
Tea Act—Boston Tea Party	1773
First Continental Congress	1774
Battle at Lexington and Concord	1775
Second Continental Congress	1775
Declaration of Independence	1776
Battle of Saratoga	1777
Battle of Yorktown	1781
Ratification of the Articles of Confederation	1781
Treaty of Paris	1783
Constitutional Convention	1787
Ratification of the Constitution	1788
Bill of Rights adopted	1791

Articles of Confederation." The convention's delegates—wealthy, politically experienced, well educated, and nationalistically inclined—rejected revision and decided to devise a new constitution.

The proposed Constitution created a central government distinct from and superior to the governments of the individual states. The national government was given the power to levy taxes, raise a national army, regulate domestic and foreign trade, and establish a national currency. Though the states were not eliminated, their powers were noticeably diminished. Following Montesquieu's principle of a "separation of powers" to provide a system of "checks and balances," the central or federal government was divided into three branches, each with some power to check the functioning of the others. A president, elected by the indirect system of an electoral college, would serve as the chief executive with the power to execute laws, veto the legislature's acts, make judicial and executive appointments, supervise foreign affairs, and direct military forces. Legislative power was vested in the second branch of government, a bicameral legislature composed of a Senate elected by the state legislatures and a House of Representatives elected directly by the people. The federal judiciary, embodied in a Supreme Court and other courts "as deemed necessary" by Congress, provided the third branch of government. With judges nominated by the executive and approved by the legislative branch, the federal judiciary would enforce the Constitution as the "supreme law of the land."

The Constitutional Convention stipulated that the new Constitution would have to be ratified by popularly chosen conventions in nine of the thirteen states before it would take effect. After fierce contests, the Federalists, who favored the new Constitution, won, although the

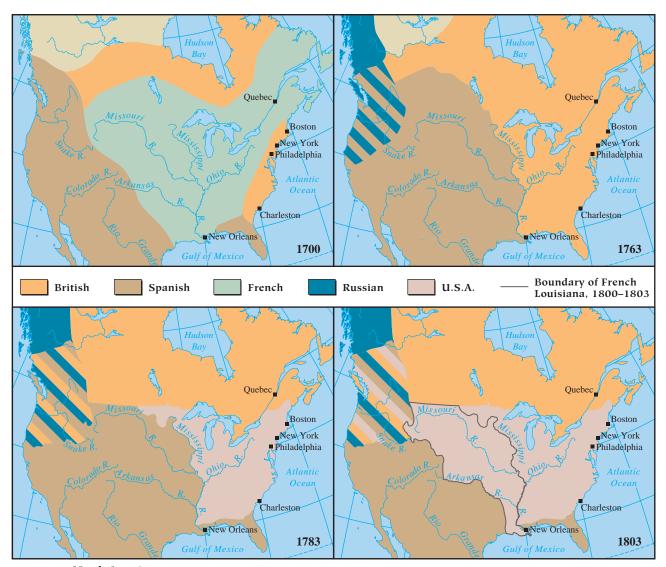
margin of victory was quite slim. Important to their success was a promise to add a Bill of Rights to the Constitution as the new government's first piece of business. Accordingly, in March of 1789, the new Congress proposed the first ten amendments to the Constitution; they went into effect in 1791 after ratification by the states. Ever since known as the Bill of Rights, these amendments guaranteed freedom of religion, speech, press, petition, and assembly, as well as the right to bear arms, protection against unreasonable searches and arrests, trial by jury, due process of law, and the protection of property rights. Although many of these guarantees had their origins in English law, others were derived from the natural rights philosophy of the eighteenth-century philosophes and American experience. Is it any wonder that many European intellectuals saw the American Revolution as the embodiment of the Enlightenment's political dreams?

## The Impact of the American Revolution on Europe

The year 1789 witnessed two far-reaching events, the beginning of a new United States of America and the eruption of the French Revolution. Was there a connection between the two great revolutions of the last half of the eighteenth century?

There is no doubt that the American Revolution had an important impact on Europeans. Books, newspapers, and magazines provided a newly developing reading public with numerous accounts of American events. To many in Europe, it seemed to portend an era of significant changes, including new arrangements in international politics. The Venetian ambassador to Paris astutely observed in 1783 that "if only the union of the [American] provinces is preserved, it is reasonable to expect that, with the favorable effects of time, and of European arts and sciences, it will become the most formidable power in the world."1 But the American Revolution also meant far more than that. It proved to many Europeans that the liberal political ideas of the Enlightenment were not merely the vapid utterances of intellectuals. The rights of man, ideas of liberty and equality, popular sovereignty, freedom of religion, thought, and press, and the separation of powers were not merely utopian ideals. The Americans had created a new social contract, embodied it in a written constitution, and made concepts of liberty and representative government a reality. The premises of the Enlightenment seemed confirmed; a new age and a better world could be achieved. As a Swiss philosophe expressed it: "I am tempted to believe that North America is the country where reason and humanity will develop more rapidly than anywhere else."2

Europeans obtained much of their information about America from returning soldiers, especially the hundreds of French officers who had served in the American war. One of them, the aristocratic marquis de Lafayette, had



MAP 19.1 North America, 1700-1803.

volunteered for service in America in order to "strike a blow against England," France's old enemy. Closely associated with Washington, Lafayette returned to France with ideas of individual liberties and notions of republicanism and popular sovereignty. He became a member of the Society of Thirty, a club composed of people from the Paris salons. These "lovers of liberty" were influential in the early stages of the French Revolution. The Declaration of the Rights of Man and the Citizen (see The Destruction of the Old Regime later in this chapter) showed unmistakable signs of the influence of the American Declaration of Independence as well as the American state constitutions. Yet, for all of its obvious impact, the American Revolution proved in the long run to be far less important to Europe than the French Revolution. The French Revolution was more complex, more violent, and far more radical with its attempt to construct both a new political order and a new social order. The French Revolution provided a model of revolution for Europe and much of the rest of the world;

to many it has remained the political movement that truly inaugurated the modern political world.

## Background to the French Revolution

Although we associate events like the French Revolution with sudden changes, the causes of such events involve long-range problems as well as immediate, precipitating forces. Revolutions, as has been repeatedly shown, are not necessarily the result of economic collapse and masses of impoverished people hungering for change. In fact, in the fifty years before 1789, France had experienced a period of economic growth due to an expansion of foreign trade and an increase in industrial production, although many people, especially peasants, no doubt failed to share in the prosperity. Thus, the causes of the French Revolution must

be found in a multifaceted examination of French society and its problems in the late eighteenth century.

#### Social Structure of the Old Regime

Although France experienced an increase in economic growth in the eighteenth century, the wealth was not evenly distributed. The long-range or indirect causes of the French Revolution must first be sought in the condition of French society. Before the Revolution, French society was grounded in the inequality of rights or the idea of privilege. The population of 27 million was divided, as it had been since the Middle Ages, into legal categories known as the three orders or estates.

#### THE FIRST AND SECOND ESTATES

The first estate consisted of the clergy and numbered about 130,000 people. The church owned approximately 10 percent of the land. Clergy were exempt from the *taille*, France's chief tax, although the church had agreed to pay a "voluntary" contribution every five years to the state. Clergy were also radically divided, since the higher clergy, stemming from aristocratic families, shared the interests of the nobility while the parish priests were often poor commoners.

The second estate was the nobility, composed of no more than 350,000 people who nevertheless owned about 25 to 30 percent of the land. Under Louis XV and Louis XVI, the nobility had continued to play an important and even crucial role in French society, holding many of the leading positions in the government, the military, the law courts, and the higher church offices. Much heavy industry in France was controlled by nobles, either through investment or by ownership of mining and metallurgical enterprises. The French nobility was also divided. The nobility of the robe derived their status from officeholding, a pathway that had often enabled commoners to attain noble rank. These nobles now dominated the royal law courts and important administrative offices. The nobility of the sword claimed to be descendants of the original medieval nobility. As a group, the nobles sought to expand their privileges at the expense of the monarchy—to defend liberty by resisting the arbitrary actions of monarchy, as some nobles asserted—and to maintain their monopolistic control over positions in the military, church, and government. In 1781, in reaction to the ambitions of aristocrats newly arrived from the bourgeoisie, the Ségur Law attempted to limit the sale of military officerships to fourthgeneration nobles, thus excluding newly enrolled members of the nobility.

Although there were many poor nobles, on the whole the fortunes of the wealthy aristocrats outstripped those of most others in French society. Generally, the nobles tended to marry within their own ranks making the nobility a fairly closed group. Although their privileges varied from region to region, the very possession of privileges remained a hallmark of the nobility. Common to all were tax exemptions, especially from the *taille*.

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#### THE THIRD ESTATE

The third estate, or the commoners of society, constituted the overwhelming majority of the French population. They were divided by vast differences in occupation, level of education, and wealth. The peasants who alone constituted 75 to 80 percent of the total population were by far the largest segment of the third estate. They owned about 35 to 40 percent of the land, although their landholdings varied from area to area and over half had no or little land on which to survive. Serfdom no longer existed on any large scale in France, but French peasants still had obligations to their local landlords that they deeply resented. These "relics of feudalism," survivals from an earlier age, included the payment of fees for the use of village facilities, such as the flour mill, community oven, and winepress, as well as tithes to the clergy. The nobility also maintained the right to hunt on peasants' land.

Another part of the third estate consisted of skilled artisans, shopkeepers, and other wage earners in the cities. Although the eighteenth century had been a period of rapid urban growth, 90 percent of French towns had fewer than 10,000 inhabitants; only nine cities had more than 50,000. In the eighteenth century, consumer prices rose faster than wages, with the result that these urban groups experienced a noticeable decline in purchasing power. In Paris, for example, income lagged behind food prices and especially behind a 140 percent rise in rents for working people in skilled and unskilled trades. The economic discontent of this segment of the third estate—and often simply their struggle for survival—led them to play an important role in the Revolution, especially in the city of Paris. Insubordination, one observer noted, "has been visible among the people for some years now and above all among craftsmen." One historian has charted the ups and downs of revolutionary riots in Paris by showing their correlation to changes in bread prices. Sudden increases in the price of bread, which constituted three-fourths of an ordinary person's diet and cost one-third to one-half of his or her income, immediately affected public order. People expected bread prices to be controlled. They grew desperate when prices rose, and their only recourse was mob action to try to change the situation. The towns and cities were also home to large groups of unskilled workers. One magistrate complained that "misery ... has thrown into the towns people who overburden them with their uselessness, and who find nothing to do, because there is not enough for the people who live there."<sup>3</sup>

About 8 percent or 2.3 million people constituted the bourgeoisie or middle class who owned about 20 to 25 percent of the land. This group included merchants, industrialists, and bankers who controlled the resources of trade, manufacturing, and finance and benefited from the economic prosperity after 1730. The bourgeoisie also included professional people—lawyers, holders of public offices, doctors, and writers. Many members of the bourgeoisie sought security and status through the purchase of land. They had their own set of grievances because they were often excluded from the social and political privileges

monopolized by the nobles. These resentments of the middle class were for a long time assumed to be a major cause of the French Revolution. But although these tensions existed, the situation was not a simple case of a unified bourgeoisie against a unified noble class. As is evident, neither group was monolithic. Nobles were separated by vast differences in wealth and importance. A similar gulf separated wealthy financiers from local lawyers in French provincial towns.

Remarkable similarities existed at the upper levels of society between the wealthier bourgeoisie and the nobility. It was still possible for wealthy middle-class individuals to enter the ranks of the nobility by obtaining public offices and entering the nobility of the robe. In fact, between 1774 and 1789, the not insignificant number of 2,500 wealthy bourgeoisie entered the ranks of the nobility. Over the century as a whole, 6,500 new noble families were created. In addition, as we saw in Chapter 18, the aristocrats were also engaging in capitalist activities on their landed estates, such as mining, metallurgy, and glassmaking, and were even investing in foreign trade. Viewed in terms of economic function, many members of the bourgeoisie and nobility formed a single class. Finally, the new and critical ideas of the Enlightenment proved attractive to both aristocrats and bourgeoisie. Members of both groups shared a common world of liberal political thought. The old view that the French Revolution was the result of the conflict between two rigid orders, the bourgeoisie and nobility, has been enlarged and revised. Both aristocratic and bourgeois elites, long accustomed to a new socioeconomic reality based on wealth and economic achievement, were increasingly frustrated by a monarchical system resting on privileges and on an old and rigid social order based on the concept of estates. The opposition of these elites to the old order ultimately led them to take drastic action against the monarchical regime, although they soon split over the question of how far to proceed in eliminating traditional privileges. In a real sense, the Revolution had its origins in political grievances.

#### Other Problems Facing the French Monarchy

Although the long-range causes of the French Revolution can thus be found in part in the growing frustration at the monarchy's inability to deal with new social realities and problems, other factors were also present. The failure of the French monarchy was exacerbated by specific problems in the 1780s. Although the country had enjoyed fifty years of growth overall, periodic economic crises still occurred. Bad harvests in 1787 and 1788 and the beginnings of a manufacturing depression resulted in food shortages, rising prices for food and other necessities, and unemployment in the cities. The number of poor, estimated by some at almost one-third of the population, reached crisis proportions on the eve of the Revolution. An English traveler noted the misery of the poor in the countryside: "All the country girls and women are without

shoes or stockings; and the plowmen at their work have neither sabots nor stockings to their feet. This is a poverty that strikes at the root of national prosperity."<sup>4</sup>

Increased criticism of existing privileges as well as social and political institutions also characterized the eighteenth century. Although the philosophes did not advocate revolution, their ideas were widely circulated among the literate bourgeois and noble elites of France. The actual influence of the ideas of the philosophes is difficult to prove, but once the Revolution began, the revolutionary leaders frequently quoted Enlightenment writers, especially Rousseau.

The French Parlements often frustrated efforts at reform. Responsible for registering royal decrees, these thirteen law courts could block royal edicts by not registering them. Although Louis XIV had forced them into submission, the Parlements had gained new strength in the eighteenth century as they and their noble judges assumed the role of defenders of "liberty" against the arbitrary power of the monarchy. As noble defenders, however, they often pushed their own interests as well, especially by blocking new taxes. This last point reminds us that one of the fundamental problems facing the monarchy was financial.

The immediate cause of the French Revolution was the near collapse of government finances. French governmental expenditures continued to grow due to costly wars and royal extravagance. Since the government responded by borrowing, by 1788 the interest on the debt alone constituted half of the government's spending. The king's finance ministry wrestled with the problem but met with resistance. In 1786, Charles de Calonne, the controller-general of finance, proposed a complete revamping of the fiscal and administrative system of the state. To gain support, Calonne convened an Assembly of Notables early in 1787. This gathering of nobles, prelates, and magistrates refused to cooperate, and the government's attempt to go it alone brought further disaster. On the verge of a complete financial collapse, the government was finally forced to call a meeting of the Estates-General, the French parliamentary body that had not met since 1614. By calling the Estates-General, the government was virtually admitting that the consent of the nation was required to raise taxes.

### ◆ The French Revolution

In summoning the Estates-General, the government was merely looking for a way to solve the immediate financial crisis. Certainly, the monarchy had no wish for a major reform of the government. Nor did the delegates who arrived at Versailles come with plans for the revolutionary changes that ultimately emerged. Yet, over the next years, through the interplay of the deputies meeting in various legislative assemblies, the common people in the streets of Paris and other cities, and the peasants in the



THE TENNIS COURT OATH.
Finding themselves locked out of their regular meeting place on June 20, 1789, the deputies of the Third Estate met instead in the nearby tennis courts of the Jeu de Paume and committed themselves to continue to meet until they established a new constitution for France. In this painting, the Neoclassicist Jacques-Louis David presents a dramatic rendering of the Tennis Court Oath.

countryside, much of the old regime would be destroyed, and Europe would have a new model for political and social change.

#### From Estates-General to a National Assembly

The Estates-General consisted of representatives from the three orders of French society. In the elections for the Estates-General, the government had ruled that the Third Estate should get double representation (it did, after all, constitute 97 percent of the population). Consequently, while both the First Estate (the clergy) and the Second (the nobility) had about 300 delegates each, the commoners had almost 600 representatives. Two-thirds of the latter were people with legal training, and three-fourths were from towns with over 2,000 inhabitants, giving the Third Estate a particularly strong legal and urban representation. Of the 282 representatives of the nobility, about 90 were liberal minded, urban oriented, and interested in the enlightened ideas of the century; half of them were under forty years of age. The activists of the Third Estate and reform-minded individuals among the First and Second Estates had common ties in their youth, urban background, and hostility to privilege. The cahiers de doléances, or statements of local grievances, which were drafted throughout France during the elections to the Estates-General, advocated a regular constitutional government that would abolish the fiscal privileges of the church and nobility as the major way to regenerate the country.

The Estates-General opened at Versailles on May 5, 1789. It was divided from the start over the question of whether voting should be by order or by head (each delegate having one vote). The Parlement of Paris, consisting of nobles of the robe, had advocated voting by order according to the form used in 1614. Each order would vote separately; each would have veto power over the other

two, thus guaranteeing aristocratic control over reforms. But opposition to the Parlement of Paris's proposal had arisen from a group calling themselves the patriots or "lovers of liberty." Although they claimed to be the nation, they consisted primarily of bourgeoisie and nobles. One group of patriots known as the Society of Thirty drew most of its members from the salons of Paris. Some of this largely noble group had been directly influenced by the American Revolution, but all had been affected by the ideas of the Enlightenment and favored reforms made in the light of reason and utility.

#### THE NATIONAL ASSEMBLY

The failure of the government to assume the leadership at the opening of the Estates-General created an opportunity for the Third Estate to push its demands for voting by head. Since it had double representation, with the assistance of liberal nobles and clerics, it could turn the three estates into a single-chamber legislature that would reform France in its own way. One representative, the Abbé Sieyès, issued a pamphlet in which he asked, "What is the third estate? Everything. What has it been thus far in the political order? Nothing. What does it demand? To become something." Sieyès's sentiment, however, was not representative of the general feeling in 1789. Most delegates still wanted to make changes within a framework of respect for the authority of the king; revival or reform did not mean the overthrow of traditional institutions. When the First Estate declared in favor of voting by order, the Third Estate felt compelled to respond in a significant fashion. On June 17, 1789, the Third Estate voted to constitute itself a "National Assembly" and decided to draw up a constitution. Three days later, on June 20, the deputies of the Third Estate arrived at their meeting place, only to find the doors locked; thereupon they moved to a nearby indoor tennis court and swore (hence, the Tennis Court Oath) that they would continue to meet until they had produced a French

## The Fall or the Bastille

On July 14, 1789, Parisian crowds in search of weapons attacked and captured the royal armory known as the Bastille. It had also been a state prison, and its fall marked the triumph of "liberty" over despotism. This intervention of the Parisian populace saved the Third Estate from Louis XVI's attempted counterrevolution.

## A Parisian Newspaper Account of the Fall of the Bastille

First, the people tried to enter this fortress by the Rue St.—Antoine, this fortress, which no one has even penetrated against the wishes of this frightful despotism and where the monster still resided. The treacherous governor had put out a flag of peace. So a confident advance was made; a detachment of French Guards, with perhaps five to six thousand armed bourgeois, penetrated the Bastille's outer courtyards, but as soon as some six hundred persons had passed over the first drawbridge, the bridge was raised and artillery fire mowed down several French Guards and some soldiers; the cannon fired on the town, and the people took fright; a large number of individuals were killed or wounded; but then they rallied and took shelter from the fire . . . meanwhile, they tried to locate some cannon; they attacked from the water's edge through the gardens of the arsenal, and from there made an orderly siege; they advanced from various directions, beneath a ceaseless round of fire. It was a terrible scene. . . . The fighting grew steadily more intense; the citizens had become hardened to the fire; from all directions they clambered onto the roofs or broke into the rooms; as soon as an enemy appeared among the turrets on the tower, he was fixed in the sights of a hundred guns and mown down in an instant;

meanwhile cannon fire was hurriedly directed against the second drawbridge, which it pierced, breaking the chains; in vain did the cannon on the tower reply, for most people were sheltered from it; the fury was at its height; people bravely faced death and every danger; women, in their eagerness, helped us to the utmost; even the children, after the discharge of fire from the fortress, ran here and there picking up the bullets and shot; [and so the Bastille fell and the governor, de Launey, was captured]. . . . Serene and blessed liberty, for the first time, has at last been introduced into this abode of horrors, this frightful refuge of monstrous despotism and its crimes.

Meanwhile, they get ready to march; they leave amidst an enormous crowd; the applause, the outbursts of joy, the insults, the oaths hurled at the treacherous prisoners of war; everything is confused; cries of vengeance and of pleasure issue from every heart; the conquerors, glorious and covered in honor, carry their arms and the spoils of the conquered, the flags of victory, the militia mingling with the soldiers of the fatherland, the victory laurels offered them from every side, all this created a frightening and splendid spectacle. On arriving at the square, the people, anxious to avenge themselves, allowed neither de Launey nor the other officers to reach the place of trial; they seized them from the hands of their conquerors, and trampled them underfoot one after the other. De Launey was struck by a thousand blows, his head was cut off and hoisted on the end of a pike with blood streaming down all sides. . . . This glorious day must amaze our enemies, and finally usher in for us the triumph of justice and liberty. In the evening, there were celebrations.

constitution. These actions of June 17 and June 20 constitute the first step in the French Revolution since the Third Estate had no legal right to act as the National Assembly. This revolution, largely the work of the lawyers of the Third Estate, was soon in jeopardy, however, as the king sided with the First Estate and threatened to dissolve the Estates-General. Louis XVI now prepared to use force. The revolution of the lawyers appeared doomed.

#### THE COMMON PEOPLE INTERVENE

The intervention of the common people, however, in a series of urban and rural uprisings in July and August of 1789 saved the Third Estate from the king's attempt to stop the revolution. From now on, the common people would be mobilized by both revolutionary and counterrevolutionary politicians and used to support their interests. The common people had their own interests as well and would use the name of the Third Estate to wage a war on the rich, claiming that the aristocrats were plotting to destroy the

Estates-General and retain its privileges. This war was not what the deputies of the Third Estate had planned.

The most famous of the urban risings was the fall of the Bastille (see the box above). The king's attempt to take defensive measures by increasing the number of troops at the arsenals in Paris and along the roads to Versailles served not to intimidate but rather to inflame public opinion. Increased mob activity in Paris led Parisian leaders to form a Permanent Committee to keep order. Needing arms, they organized a popular force to capture the Invalides, a royal armory, and on July 14 attacked the Bastille, another royal armory. But the Bastille had also been a state prison, and though it now contained only seven prisoners (five forgers and two insane people), its fall quickly became a popular symbol of triumph over despotism. Paris was abandoned to the insurgents, and Louis XVI was soon informed that the royal troops were unreliable. Louis's acceptance of that reality signaled the collapse of royal authority; the king could no longer



STORMING OF THE BASTILLE. Louis XVI planned to use force to dissolve the Estates-General, but a number of rural and urban uprisings by the common people pre-

vented this action. The fall of the Bastille, pictured here in an anonymous painting, is perhaps the most famous of the urban risings.

enforce his will. Louis then confirmed the appointment of the marquis de Lafayette as commander of a newly created citizens' militia known as the National Guard. The fall of the Bastille had saved the National Assembly.

At the same time, independently of what was going on in Paris, popular revolutions broke out in numerous cities. In Nantes, Permanent Committees and National Guards were created to maintain order after crowds had seized the chief citadels. This collapse of royal authority in the cities was paralleled by peasant revolutions in the countryside.

A growing resentment of the entire seigneurial system with its fees and obligations, greatly exacerbated by the economic and fiscal activities of the great estate holders—whether noble or bourgeois—in the difficult decade of the 1780s, created the conditions for a popular uprising. The fall of the Bastille and the king's apparent capitulation to the demands of the Third Estate now encouraged peasants to take matters into their own hands. From July 19 to August 3, peasant rebellions

occurred in five major areas of France. Patterns varied. In some places, peasants simply forced their lay and ecclesiastical lords to renounce dues and tithes; elsewhere they burned charters listing their obligations. The peasants were not acting in blind fury; they knew what they were doing. Many also believed that the king supported their actions. As a contemporary chronicler wrote: "For several weeks, news went from village to village. They announced that the Estates-General was going to abolish tithes, quitrents and dues, that the King agreed but that the peasants had to support the public authorities by going themselves to demand the destruction of titles."

The agrarian revolts served as a backdrop to the Great Fear, a vast panic that spread like wildfire through France between July 20 and August 6. Fear of invasion by foreign troops, aided by a supposed aristocratic plot, encouraged the formation of more citizens' militias and permanent committees. The greatest impact of the agrarian revolts and Great Fear was on the National Assem-

## Declaration of the Rights of Man and the Citizen

One of the important documents of the French Revolution, the Declaration of the Rights of Man and the Citizen, was adopted in August 1789 by the National Assembly. The declaration affirmed that "Men are born and remain free and equal in rights," that governments must protect these natural rights, and that political power is derived from the people.

## Declaration of the Rights of Man and the Citizen

The representatives of the French people, organized as a national assembly, considering that ignorance, neglect, and scorn of the rights of man are the sole causes of public misfortunes and of corruption of governments, have resolved to display in a solemn declaration the natural, inalienable, and sacred rights of man, so that this declaration, constantly in the presence of all members of society, will continually remind them of their rights and their duties. . . . Consequently, the National Assembly recognizes and declares, in the presence and under the auspices of the Supreme Being, the following rights of man and citizen:

- 1. Men are born and remain free and equal in rights; social distinctions can be established only for the common benefit.
- 2. The aim of every political association is the conservation of the natural and imprescriptible rights of man; these rights are liberty, property, security, and resistance to oppression.
- The source of all sovereignty is located in essence in the nation; no body, no individual can exercise authority which does not emanate from it expressly.
- 4. Liberty consists in being able to do anything that does not harm another person. . . .
- 6. The law is the expression of the general will; all citizens have the right to concur personally or

- through their representatives in its formation; it must be the same for all, whether it protects or punishes. All citizens being equal in its eyes are equally admissible to all honors, positions, and public employments, according to their capabilities and without other distinctions than those of their virtues and talents.
- 7. No man can be accused, arrested, or detained except in cases determined by the law, and according to the forms which it has prescribed. . . .
- 10. No one may be disturbed because of his opinions, even religious, provided that their public demonstration does not disturb the public order established by law.
- 11. The free communication of thoughts and opinions is one of the most precious rights of man: every citizen can therefore freely speak, write, and print. . . .
- 12. The guaranteeing of the rights of man and citizen necessitates a public force; this force is therefore instituted for the advantage of all, and not for the private use of those to whom it is entrusted. . . .
- 14. Citizens have the right to determine for themselves or through their representatives the need for taxation of the public, to consent to it freely, to investigate its use, and to determine its rate, basis, collection, and duration.
- 15. Society has the right to demand an accounting of his administration from every public agent.
- 16. Any society in which guarantees of rights are not assured nor the separation of powers determined has no constitution.
- 17. Property being an inviolable and sacred right, no one may be deprived of it unless public necessity, legally determined, clearly requires such action, and then only on condition of a just and prior indemnity.

bly meeting in Versailles. We will now examine its attempt to reform France.

### **\*** The Destruction of the Old Regime

One of the first acts of the National Assembly, which was also called the Constituent Assembly because from 1789 to 1791 it was writing a new constitution, was to destroy the relics of feudalism or aristocratic privileges. To some deputies, this measure was necessary to calm the peasants and restore order in the countryside, although many urban bourgeoisie were willing to abolish feudalism as a matter of principle. On the night of August 4, 1789, the National Assembly in an astonishing session voted to abolish

seigneurial rights as well as the fiscal privileges of nobles, clergy, towns, and provinces.

#### THE DECLARATION OF THE RIGHTS OF MAN AND THE CITIZEN

On August 26, the assembly provided the ideological foundation for its actions and an educational device for the nation by adopting the Declaration of the Rights of Man and the Citizen (see the box above). This charter of basic liberties reflected the ideas of the major philosophes of the French Enlightenment and also owed much to the American Declaration of Independence and American state constitutions. The declaration began with a ringing affirmation of "the natural and imprescriptible rights of man"

to "liberty, property, security and resistance to oppression." It went on to affirm the destruction of aristocratic privileges by proclaiming an end to exemptions from taxation, freedom and equal rights for all men, and access to public office based on talent. The monarchy was restricted, and all citizens were to have the right to take part in the legislative process. Freedom of speech and press were coupled with the outlawing of arbitrary arrests.

The Declaration also raised another important issue. Did the proclamation's ideal of equal rights for all men also include women? Many deputies insisted that it did, at least in terms of civil liberties, provided that, as one said, "women do not aspire to exercise political rights and functions." Olympe de Gouges, a playwright and pamphleteer, refused to accept this exclusion of women from political rights. Echoing the words of the official declaration, she penned a Declaration of the Rights of Woman and the Female Citizen, in which she insisted that women should have all the same rights as men (see the box on p. 563). The National Assembly ignored her demands.

#### THE KING AND THE CHURCH

In the meantime, Louis XVI had remained inactive at Versailles. He did refuse, however, to promulgate the decrees on the abolition of feudalism and the Declaration of Rights, but an unexpected turn of events soon forced the king to change his mind. On October 5, after marching to the Hôtel de Ville, the city hall, to demand bread, crowds of Parisian women numbering in the thousands set off for Versailles, twelve miles away, to confront the king and the National Assembly. One eyewitness was amazed at the sight of "detachments of women coming up from every direction, armed with broomsticks, lances, pitchforks, swords, pistols and muskets." After meeting with a delegation of these women, who tearfully described how their children were starving from a lack of bread, Louis XVI promised them grain supplies for Paris, thinking that this would end the protest. But the women's action had forced

the Parisian National Guard under Lafayette to follow their lead and march to Versailles. The crowd now insisted that the royal family return to Paris. On October 6, the king complied. As a goodwill gesture, he brought along wagonloads of flour from the palace stores. All were escorted by women armed with pikes (some of which held the severed heads of the king's guards) singing, "We are bringing back the baker, the baker's wife, and the baker's boy" (the king, queen, and their son). The king now accepted the National Assembly's decrees; it was neither the first nor the last occasion when Parisian crowds would affect national politics. The king was virtually a prisoner in Paris, and the National Assembly, now meeting in Paris, would also feel the influence of Parisian insurrectionary politics.

The Catholic church was viewed as an important pillar of the old order, and it soon also felt the impact of reform. Because of the need for money, most of the lands of the church were confiscated, and assignats, a form of paper money, were issued based on the collateral of the newly nationalized church property. The church was also secularized. In July 1790, a new Civil Constitution of the Clergy was put into effect. Both bishops and priests of the Catholic church were to be elected by the people and paid by the state. All clergy were also required to swear an oath of allegiance to the Civil Constitution. Since the pope forbade it, only 54 percent of the French parish clergy took the oath, and the majority of bishops refused. This was a critical development because the Catholic church, still an important institution in the life of the French people, now became an enemy of the Revolution. The Civil Constitution has often been viewed as a serious tactical blunder on the part of the National Assembly for, by arousing the opposition of the church, it gave counterrevolution a popular base from which to operate.

#### **&** A NEW CONSTITUTION

By 1791, the National Assembly had finally completed a new constitution that established a limited, constitutional



THE WOMEN'S MARCH TO VERSAILLES. On October 5, 1789, thousands of Parisian women marched to Versailles to confront King Louis XVI and to demand bread for their starving children. This contemporary print shows a group of dedicated marchers armed with pikes and other weapons and pulling an artillery piece.

### Declaration of the Rights of Woman and the Female Citizen

Olympe de Gouges (a pen name for Marie Gouze) was a butcher's daughter who wrote plays and pamphlets. She argued that the Declaration of the Rights of Man and the Citizen did not apply to women and composed her own Declaration of the Rights of Woman in 1791.

## \*\* Declaration of the Rights of Woman and the Female Citizen

... Mothers, daughters, sisters and representatives of the nation demand to be constituted into a national assembly. Believing that ignorance, omission, or scorn for the rights of woman are the only causes of public misfortunes and of the corruption of governments, the women have resolved to set forth in a solemn declaration the natural, inalienable, and sacred rights of woman in order that this declaration, constantly exposed before all the members of the society, will ceaselessly remind them of their rights and duties. . . .

Consequently, the sex that is as superior in beauty as it is in courage during the sufferings of maternity recognizes and declares in the presence and under the auspices of the Supreme Being, the following Rights of Woman and of Female Citizens.

- 1. Woman is born free and lives equal to man in her rights. Social distinctions can be based only on the common utility.
- 2. The purpose of any political association is the conservation of the natural and imprescriptible rights of woman and man; these rights are liberty, property, security, and especially resistance to oppression.
- 3. The principle of all sovereignty rests essentially with the nation, which is nothing but the union of woman and man; no body and no individual can exercise any authority which does not come expressly from it [the nation].
- 4. Liberty and justice consist of restoring all that belongs to others; thus, the only limits on the exercise of the natural rights of woman are perpetual male tyranny; these limits are to be reformed by the laws of nature and reason.
- 6. The law must be the expression of the general will; all female and male citizens must contribute either personally or through their representatives to its formation; it must be the same for all: male and

- female citizens, being equal in the eyes of the law, must be equally admitted to all honors, positions, and public employment according to their capacity and without other distinctions besides those of their virtues and talents.
- 7. No woman is an exception; she is accused, arrested, and detained in cases determined by law. Women, like men, obey this rigorous law.
- 10. No one is to be disquieted for his very basic opinions; woman has the right to mount the scaffold; she must equally have the right to mount the rostrum, provided that her demonstrations do not disturb the legally established public order.
- 11. The free communication of thought and opinions is one of the most precious rights of woman, since that liberty assured the recognition of children by their fathers. . . .
- 12. The guarantee of the rights of woman and the female citizen implies a major benefit; this guarantee must be instituted for the advantage of all, and not for the particular benefit of those to whom it is entrusted.
- 14. Female and male citizens have the right to verify, either by themselves or through their representatives, the necessity of the public contribution. This can only apply to women if they are granted an equal share, not only of wealth, but also of public administration, and in the determination of the proportion, the base, the collection, and the duration of the tax.
- 15. The collectivity of women, joined for tax purposes to the aggregate of men, has the right to demand an accounting of his administration from any public agent.
- 16. No society has a constitution without the guarantee of rights and the separation of powers; the constitution is null if the majority of individuals comprising the nation have not cooperated in drafting it.
- 17. Property belongs to both sexes whether united or separate; for each it is an inviolable and sacred right; no one can be deprived of it, since it is the true patrimony of nature, unless the legally determined public need obviously dictates it, and then only with a just and prior indemnity.

monarchy. There was still a monarch (now called king of the French), but he enjoyed few powers not subject to review by the new Legislative Assembly. The Legislative Assembly, in which sovereign power was vested, was to sit for two years and consist of 745 representatives chosen by an indirect system of election that preserved power in the

hands of the more affluent members of society. A distinction was drawn between active and passive citizens. Although all had the same civil rights, only active citizens (those men over the age of twenty-five paying taxes equivalent in value to three days' unskilled labor) could vote. The active citizens probably numbered 4.3 million in 1790.

These citizens did not elect the members of the Legislative Assembly directly, but voted for electors (those men paying taxes equal in value to ten days' labor). This relatively small group of 50,000 electors chose the deputies. To qualify as a deputy, one had to pay at least a "silver mark" in taxes, an amount equivalent to fifty-four days' labor.

The National Assembly also undertook an administrative restructuring of France. In 1789, it abolished all the old local and provincial divisions and divided France into eighty-three departments, roughly equal in size and population. In turn, departments were divided into districts and communes, all supervised by elected councils and officials who oversaw financial, administrative, judicial, and ecclesiastical institutions within their domains. Although both bourgeoisie and aristocrats were eligible for offices based on property qualifications, few nobles were elected, leaving local and departmental governments in the hands of the bourgeoisie, especially lawyers of various types.

By 1791, France had moved into a revolutionary reordering of the old regime that had been achieved by a revolutionary consensus that was largely the work of the wealthier bourgeoisie. By mid-1791, however, this consensus faced growing opposition from clerics angered by the Civil Constitution of the Clergy, lower classes hurt by the rise in the cost of living resulting from the inflation of the assignats, peasants who remained opposed to dues that had still not been abandoned, and political clubs offering more radical solutions to the nation's problems. The most famous were the Jacobins, who first emerged as a gathering of more radical deputies at the beginning of the Revolution, especially during the events of the night of August 4, 1789. After October 1789, they occupied the former Jacobin convent in Paris. Jacobin clubs also formed in the provinces where they served primarily as discussion groups. Eventually, they joined together in an extensive correspondence network and, by spring 1790, were seeking affiliation with the Parisian club. One year later, there were 900 Jacobin clubs in France associated with the Parisian center. Members were usually the elite of their local societies, but they also included artisans and tradespeople.

In addition, by mid-1791, the government was still facing severe financial difficulties due to massive tax evasion. Despite all of their problems, however, the bourgeois politicians in charge remained relatively unified on the basis of their trust in the king. But Louis XVI disastrously undercut them. Quite upset with the whole turn of revolutionary events, he sought to flee France in June 1791 and almost succeeded before being recognized, captured at Varennes, and brought back to Paris. Though radicals called for the king to be deposed, the members of the National Assembly, fearful of the popular forces in Paris calling for a republic, chose to ignore the king's flight and pretended that he had been kidnapped. In this unsettled situation, with a discredited and seemingly disloyal monarch, the new Legislative Assembly held its first session in October 1791.

Because the National Assembly had passed a "self-denying ordinance" that prohibited the reelection of its members, the composition of the Legislative Assembly tended to be quite different from that of the National Assembly. The clerics and nobles were largely gone. Most of the representatives were men of property; many were lawyers. Although lacking national reputations, most had gained experience in the new revolutionary politics and prominence in their local areas through the National Guard, the Jacobin clubs, and the many elective offices spawned by the administrative reordering of France. The king made what seemed to be a genuine effort to work with the new Legislative Assembly, but France's relations with the rest of Europe soon led to Louis's downfall.

#### 8

#### OPPOSITION FROM ABROAD

Over a period of time, some European countries had become concerned about the French example and feared that revolution would spread to their countries. On August 27, 1791, Emperor Leopold II of Austria and King Frederick William II of Prussia issued the Declaration of Pillnitz, which invited other European monarchs to take "the most effectual means . . . to put the king of France in a state to strengthen, in the most perfect liberty, the bases of a monarchical government equally becoming to the rights of sovereigns and to the wellbeing of the French Nation."6 But European monarchs were too suspicious of each other to undertake such a plan, and in any case French enthusiasm for war led the Legislative Assembly to declare war on Austria on April 20, 1792. But why take such a step in view of its obvious dangers? Many people in France wanted war. Reactionaries hoped that a preoccupation with war would cool off the Revolution; French defeat, which seemed likely in view of the army's disintegration, might even lead to the restoration of the old regime. Leftists hoped that war would consolidate the Revolution at home and spread it to all of Europe.

The French fared badly in the initial fighting, and loud recriminations were soon heard in Paris. A frantic search for scapegoats began; as one observer noted: "Everywhere you hear the cry that the king is betraying us, the generals are betraying us, that nobody is to be trusted; . . . that Paris will be taken in six weeks by the Austrians ... we are on a volcano ready to spout flames."7 Defeats in war coupled with economic shortages in the spring reinvigorated popular groups that had been dormant since the previous summer and led to renewed political demonstrations, especially against the king. Radical Parisian political groups, declaring themselves an insurrectionary commune, organized a mob attack on the royal palace and Legislative Assembly in August 1792, took the king captive, and forced the Legislative Assembly to suspend the monarchy and call for a National Convention, chosen on the basis of universal male suffrage, to decide on the future form of government. The French Revolution was about to enter a more radical stage as power passed from the assembly to the new Paris Commune, composed of many who proudly called themselves the sans-culottes, ordinary patriots without fine clothes. Although it has become customary to equate the more radical sans-culottes with working people or the poor, many were merchants and better-off artisans who were often the elite of their neighborhoods and trades.

#### **\*\*** The Radical Revolution

Before the National Convention met, the Paris Commune dominated the political scene. Led by the newly appointed minister of justice, Georges Danton (1759–1794), the sansculottes sought revenge on those who had aided the king and resisted the popular will. Thousands of presumed traitors were arrested and then massacred as ordinary Parisian tradespeople and artisans solved the problem of overcrowded prisons by mass executions of their inmates. In September 1792, the newly elected National Convention began its sessions. Although it was called to draft a new constitution, it also acted as the sovereign ruling body of France.

Socially, the composition of the National Convention was similar to its predecessors. Dominated by lawyers, professionals, and property owners, it also included for the first time a handful of artisans. Two-thirds of the deputies were under age forty-five, and almost all had had political experience as a result of the Revolution. Almost all were also intensely distrustful of the king and his activities. It was therefore no surprise that the convention's first major step on September 21 was to abolish the monarchy and establish a republic. But that was about as far as members of the convention could agree, and the National Convention soon split into factions over the fate of the king. The two most important were the Girondins and the Mountain. Both were members of the Iacobin club.

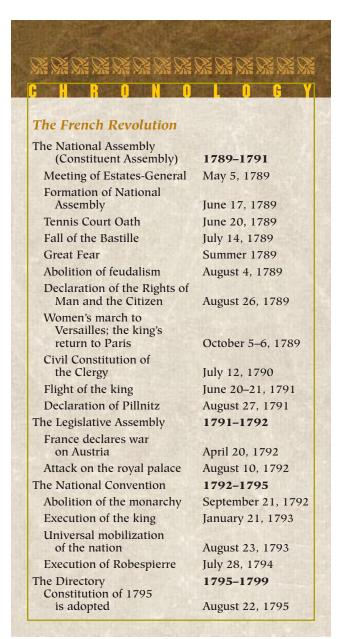
Representing primarily the provinces, the Girondins came to fear the radical mobs in Paris and were disposed to keep the king alive as a hedge against future eventualities. The Mountain, on the other hand, represented the interests of the city of Paris and owed much of its strength to the radical and popular elements in the city, although the members of the Mountain themselves were middle class. The Mountain won out at the beginning of 1793 when they passed a decree condemning Louis XVI to death, although by a very narrow margin. On January 21, 1793, the king was executed and the destruction of the old regime was complete. Now there could be no turning back. But the execution of the king produced new challenges by creating new enemies for the Revolution both at home and abroad while strengthening those who were already its enemies.

Factional disputes between Girondins and the Mountain were only one aspect of France's domestic crisis in 1792 and 1793. Within Paris the local government was controlled by the Commune, which drew a number



EXECUTION OF THE KING. At the beginning of 1793, the National Convention decreed the death of the king, and on January 21 of that year, Louis XVI was executed. As seen in this engraving by Carnavalet, the execution of the king was accomplished by the new revolutionary device of the guillotine.

of its leaders from the city's artisans and shopkeepers. The Commune favored radical change and put constant pressure on the National Convention, pushing it to ever more radical positions. As one man warned his fellow deputies: "Never forget that you were sent here by the sansculottes."8 At the end of May and the beginning of June 1793, the Commune organized a demonstration, invaded the National Convention, and forced the arrest and execution of the leading Girondins, thus leaving the Mountain in control of the convention. The National Convention itself still did not rule all France. The authority of the convention was repudiated in western France, particularly in the department of the Vendée, by peasants who revolted against the new military draft (see A Nation in Arms later in this chapter). The Vendéan rebellion soon escalated into a full-blown counterrevolutionary appeal: "Long live the king and our good priests. We want our king, our priests and the old regime." Some of France's major provincial cities, including Lyons and Marseilles, also began to break away from the central authority. Arguing as Marseilles did that "it is time for the anarchy of a few men of blood to stop,"9 these cities favored a decentralized republic to free themselves from the ascendancy of Paris. In no way did they favor breaking up the "indivisible Republic."



Domestic turmoil was paralleled by a foreign crisis. By the beginning of 1793, after the king had been executed, much of Europe—an informal coalition of Austria, Prussia, Spain, Portugal, Britain, and the Dutch Republic—was pitted against France. Carried away by initial successes and their own rhetoric, the French welcomed the struggle. Danton exclaimed to the convention: "They threaten you with kings! You have thrown down your gauntlet to them, and this gauntlet is a king's head, the signal of their coming death."10 Grossly overextended, the French armies began to experience reverses, and by late spring some members of the anti-French coalition were poised for an invasion of France. If successful, both the Revolution and the revolutionaries would be destroyed and the old regime reestablished. The Revolution had reached a decisive moment.

To meet these crises, the program of the National Convention became one of curbing anarchy and counterrevolution at home while attempting to win the war by a great national mobilization. To administer the govern-

ment, the convention gave broad powers to an executive committee known as the Committee of Public Safety, which was dominated initially by Danton. Maximilien Robespierre (1758–1794) eventually became one of its most important members. For a twelve-month period, from 1793 to 1794, virtually the same twelve members were reelected and gave the country the leadership it needed to weather the domestic and foreign crises of 1793.

#### A NATION IN ARMS

To meet the foreign crisis and save the Republic from its foreign enemies, the Committee of Public Safety decreed a universal mobilization of the nation on August 23, 1793:

Young men will fight, young men are called to conquer. Married men will forge arms, transport military baggage and guns and will prepare food supplies. Women, who at long last are to take their rightful place in the revolution and follow their true destiny, will forget their futile tasks: their delicate hands will work at making clothes for soldiers; they will make tents and they will extend their tender care to shelters where the defenders of the Patrie [nation] will receive the help that their wounds require. Children will make lint of old cloth. It is for them that we are fighting: children, those beings destined to gather all the fruits of the revolution, will raise their pure hands toward the skies. And old men, performing their missions again, as of yore, will be guided to the public squares of the cities where they will kindle the courage of young warriors and preach the doctrines of hate for kings and the unity of the Republic.11

In less than a year, the French revolutionary government had raised an army of 650,000; by September 1794, it numbered 1,169,000. The Republic's army was the largest ever seen in European history. It now pushed the allies back across the Rhine and even conquered the Austrian Netherlands. By May 1795, the anti-French coalition of 1793 was breaking up.

Historians have focused on the importance of the French revolutionary army in the creation of modern nationalism. Previously, wars had been fought between governments or ruling dynasties by relatively small armies of professional soldiers. The new French army, however, was the creation of a "people's" government; its wars were now "people's" wars. The entire nation was to be involved in the war. But when dynastic wars became people's wars, warfare increased in ferocity and lack of restraint. Although innocent civilians had suffered in the earlier struggles, now the carnage became appalling at times. The wars of the French revolutionary era opened the door to the total war of the modern world.

#### 8

## THE COMMITTEE OF PUBLIC SAFETY AND THE REIGN OF TERROR

To meet the domestic crisis, the National Convention and the Committee of Public Safety established the "Reign of Terror." Revolutionary courts were organized to protect the revolutionary Republic from its internal enemies, those "who either by their conduct, their contacts, their words



CITIZENS ENLIST IN THE NEW FRENCH ARMY. To save the Republic from its foreign enemies, the National Convention created a new revolutionary army of unprecedented size. In this painting, citizens joyfully hasten to sign up at the recruitment tables set up in the streets. On this occasion, officials are distributing coins to those who have enrolled.

or their writings, showed themselves to be supporters of tyranny or enemies of liberty," or those "who have not constantly manifested their attachment to the revolution."12 Victims of the Terror ranged from royalists, such as Queen Marie Antoinette, to former revolutionary Girondins, including Olympe de Gouges, the chief advocate for political rights for women, and even included thousands of peasants. Many victims were persons who had opposed the radical activities of the sans-culottes (see the box on p. 568). In the course of nine months, 16,000 people were officially killed under the blade of the guillotine, the latter a revolutionary device for the quick and efficient separation of heads from bodies. But the true number of the Terror's victims was probably closer to 50,000. The bulk of the Terror's executions took place in the Vendée and in cities such as Lyons and Marseilles, places that had been in open rebellion against the authority of the National Convention.

Military force in the form of Revolutionary Armies was used to bring recalcitrant cities and districts back under the control of the National Convention. Marseilles fell to a Revolutionary Army in August. Starving Lyons surrendered early in October after two months of bombardment and resistance. Since Lyons was France's second city after Paris and had defied the National Convention during a time when the Republic was in peril, the Committee of Public Safety decided to make an example of it. By April 1794, 1,880 citizens of Lyons had been executed. When guillotining proved too slow, cannon fire and grape shot were used to blow condemned men into open graves. A German observed:

... whole ranges of houses, always the most handsome, burnt. The churches, convents, and all the dwellings of the

former patricians were in ruins. When I came to the guillotine, the blood of those who had been executed a few hours beforehand was still running in the street . . . I said to a group of sansculottes that it would be decent to clear away all this human blood. Why should it be cleared? one of them said to me. It's the blood of aristocrats and rebels. The dogs should lick it up. <sup>13</sup>

In the Vendée, Revolutionary Armies were also brutal in defeating the rebel armies. After destroying one army on December 12, the commander of the Revolutionary Army ordered that no quarter be given: "The road to Laval is strewn with corpses. Women, priests, monks, children, all have been put to death. I have spared nobody." The Terror was at its most destructive in the Vendée. Forty-two percent of the death sentences during the Terror were passed in territories affected by the Vendée rebellion. Perhaps the most notorious act of violence occurred in Nantes where victims were executed by sinking them in barges in the Loire River.

Contrary to popular opinion, the Terror demonstrated no class prejudice. Estimates are that the nobles constituted 8 percent of its victims; the middle classes, 25 percent; the clergy, 6; and the peasant and laboring classes, 60. To the Committee of Public Safety, this bloodletting was only a temporary expedient. Once the war and domestic emergency were over, "the republic of virtue" would ensue, and the Declaration of the Rights of Man and the Citizen would be fully established. Although theoretically a republic, the French government during the Terror was led by a group of twelve men who ordered the execution of people as enemies of the Republic. But how did they justify this? Louis Saint-Just, one of the younger members of the Committee of Public Safety, explained their rationalization in a speech to the

### A Victim of the Reign of Terror

The Reign of Terror created a repressive environment in which even quite innocent people could be accused of crimes against the Republic. As seen in this letter by Anne-Félicité Guinée, wife of a wig maker, merely insulting an official could lead to arrest and imprisonment.

#### **\* Letter of Anne-Félicité Guinée**

Citizen Anne-Félicité Guinée, twenty-four years old . . . informs you that she was arrested at the Place des Droits de l'Homme, where I had gone to get butter. I point out to you that for a long time I have had to feed the members in my household on bread and cheese and that, tired of complaints from my husband and my boys, I was compelled to go wait in line to get something to eat. For three days I had been going to the same market without being able to get anything, despite the fact that I had waited from 7 or 8 A.M. until 5 or 6 P.M. After the distribution of butter on the twenty-second, . . . a citizen came over to me and said that I was in a very delicate condition. To that I answered, "You can't be delicate and be on your legs for so long. I wouldn't have come if there were any other food." He replied that I needed to drink milk. I answered that I had men in my house who worked and that I couldn't nourish them with milk, that I was convinced that if he, the speaker, was sensitive to the difficulty of obtaining food, he would not vex me so, and that he was an imbecile and wanted to play despot, and no one had that right. Here, on the spot, I was arrested and brought to the guard house. I wanted to explain myself. I was silenced and dragged off to prison. ... About 7 P.M., I was led to the Revolutionary Committee [of the section], where I was called a counterrevolutionary and was told I was asking for the guillotine because I told them I preferred death to being treated ignominiously the way he was treating me. . . . I was asked if I knew whom I had called a despot. I answered, "I didn't know him," and I was told that he was the commander of the post. I said that he was more [a commander] beneath his own roof than anyone, given that he was there to maintain order and not to provoke bad feelings. . . . I was told that I had done three times more than was needed to get the guillotine and that I would be explaining myself before the Revolutionary Tribunal. The next day, I was taken to the Revolutionary Committee, which, without waiting to hear me, had me taken to the Mairie, where I stayed for nine days without a bed or a chair with vermin and with women addicted to all sorts of crimes...

On the ninth day I was transferred to the prison of La Force. . . . In the end I can give you only the very slightest idea of all the horrors that are committed in these terrible prisons. . . . I was thrown together not with women but with monsters who gloried in all their crimes and who gave themselves over to all the most horrible excesses. One day, two of them fought each other with knives. Day and night I lived in mortal fear. The food that was sent in to me was grabbed away immediately. That was my cruel situation for seventeen days. My whole body was swollen from . . . the poor treatment I had endured. . . . [Anne-Félicité Guinée was discharged provisionally after the authorities realized that she was pregnant.]

convention: "Since the French people has manifested its will, everything opposed to it is outside the sovereign. Whatever is outside the sovereign is an enemy." <sup>14</sup> Clearly, Saint-Just was referring to Rousseau's concept of the general will, but it is equally apparent that these twelve men, in the name of the Republic, had taken to themselves the right to ascertain the sovereign will of the French people (see the box on p. 569) and to kill their enemies as "outside the sovereign."

#### THE "REPUBLIC OF VIRTUE"

Along with the Terror, the Committee of Public Safety took other steps both to control France and to create a new republican order and new republican citizens. By spring 1793, they were sending "representatives on mission" as agents of the central government to all departments to explain the war emergency measures and to implement the laws dealing with the wartime emergency.

The committee also attempted to provide some economic controls, especially since members of the more radical working class were advocating them. They established a system of requisitioning food supplies for the cities enforced by the forays of Revolutionary Armies into the countryside. The Law of the General Maximum established price controls on goods declared of first necessity ranging from food and drink to fuel and clothing. The controls failed to work very well because the government lacked the machinery to enforce them.

Women continued to play an active role in this radical phase of the French Revolution. As spectators at sessions of revolutionary clubs and the National Convention, women made the members and deputies aware of their demands. When on Sunday, February 25, 1793, a group of women appealed formally to the National Convention for lower bread prices, the convention reacted by adjourning until Tuesday. The women

## Robespierre and Revolutionary Government

In its time of troubles, the National Convention, under the direction of the Committee of Public Safety, instituted a Reign of Terror to preserve the Revolution from its internal enemies. In this selection, Maximilien Robespierre, one of the committee's leading members, tries to justify the violence to which these believers in republican liberty resorted.

#### Robespierre, Speech on Revolutionary Government

The theory of revolutionary government is as new as the Revolution that created it. It is as pointless to seek its origins in the books of the political theorists, who failed to foresee this revolution, as in the laws of the tyrants, who are happy enough to abuse their exercise of authority without seeking out its legal justification. And so this phrase is for the aristocracy a mere subject of terror or a term of slander, for tyrants an outrage and for many an enigma. It behooves us to explain it to all in order that we may rally good citizens, at least, in support of the principles governing the public interest.

It is the function of government to guide the moral and physical energies of the nation toward the purposes for which it was established. The object of constitutional government is to preserve the Republic; the object of the revolutionary government is to establish it.

Revolution is the war waged by liberty against its enemies; a constitution is that which crowns the edifice of freedom once victory has been won and the nation is at peace.

The revolutionary government has to summon extraordinary activity to its aid precisely because it is at war. It is subjected to less binding and less uniform regulations, because the circumstances in which it finds itself are tempestuous and shifting above all because it is compelled to deploy, swiftly and incessantly, new resources to meet new and pressing dangers.

The principal concern of constitutional government is civil liberty; that of revolutionary government, public liberty. Under a constitutional government little more is required than to protect the individual against abuses by the state, whereas revolutionary government is obliged to defend the state itself against the factions that assail it from every quarter.

To good citizens revolutionary government owes the full protection of the state; to the enemies of the people it owes only death.

responded bitterly by accosting the deputies: "We are adjourned until Tuesday; but as for us, we adjourn ourselves until Monday. When our children ask us for milk, we don't adjourn them until the day after tomorrow." In 1793, two women—an actress and a chocolate manufacturer—founded the Society for Revolutionary Republican Women. Composed largely of working-class women, this Parisian group viewed themselves as a "family of sisters" and vowed "to rush to the defense of the Fatherland."

Despite the importance of women to the revolutionary cause, male revolutionaries reacted disdainfully to female participation in political activity. In the radical phase of the Revolution, the Paris Commune outlawed women's clubs and forbade women to be present at its meetings. One of its members explained why:

It is horrible, it is contrary to all laws of nature for a woman to want to make herself a man. The Council must recall that some time ago these denatured women, these viragos, wandered through the markets with the red cap to sully that badge of liberty and wanted to force all women to take off the modest headdress that is appropriate for them [the bonnet].... Is it the place of women to propose motions? Is it the place of women to place themselves at the head of our armies?<sup>16</sup>



WOMEN PATRIOTS. Women played a variety of roles in the events of the French Revolution. This picture shows a women's patriotic club discussing the decrees of the National Convention, an indication that some women had become highly politicized by the upheavals of the Revolution.



MAP 19.2 French Conquests during the Revolutionary Wars.

Most men—whether radical or conservative—agreed that a woman's place was in the home and not in military or political affairs. As one man asked: "Since when is it considered normal for a woman to abandon the pious care of her home, the cradle of her children, to listen to speeches in the public forum?" <sup>17</sup>

In its attempt to create a new order, the National Convention also pursued a policy of dechristianization. The word "saint" was removed from street names, churches were pillaged and closed by Revolutionary Armies, and priests were encouraged to marry. In Paris, the cathedral of Notre Dame was designated a Temple of Reason. In November 1793, a public ceremony dedicated to the worship of reason was held in the former cathedral; patriotic maidens adorned in white dresses paraded before a temple of reason where the high altar once stood. At the end of the ceremony, a female figure personifying Liberty rose out of the temple. As Robespierre came to realize, dechristianization backfired because France was still overwhelmingly Catholic. In fact, dechristianization created more enemies than friends.

Yet another manifestation of dechristianization was the adoption of a new republican calendar on October 5, 1793. Years would no longer be numbered from the birth of Jesus but from September 22, 1792, the day the French Republic was proclaimed. Thus, at the time the calendar was adopted, the French were already living in year two. The calendar contained twelve months; each month consisted of three ten-day weeks (décades) with the tenth day of each week a rest-day (décadi). This eliminated Sundays and Sunday worship services and put an end to the ordering of French lives by a Christian calendar that emphasized Sundays, saints' days, and church holidays and festivals. The latter were to be replaced by revolutionary festivals. Especially important were the five days (six in leap years) left over in the calendar at the end of the year. These days were to form a half-week of festivals to celebrate the revolutionary virtues—Virtue, Intelligence, Labor, Opinion, and Rewards. The sixth extra day in a leap year would be a special festival day when French citizens would "come from all parts of the Republic to celebrate liberty and equality, to cement by their embraces the national

fraternity." Of course, ending church holidays also reduced the number of nonworking holidays from fifty-six to thirtytwo, a goal long recommended by eighteenth-century economic theorists.

The anti-Christian purpose of the calendar was reinforced in the naming of the months of the year. The months were given names that were supposed to evoke the seasons, the temperature, or the state of the vegetation: Vendémiaire (harvest—the first month of thirty days beginning September 22), Brumaire (mist), Frimaire (frost), Nivôse (snow), Pluviôse (rain), Ventôse (wind), Germinal (seeding), Floréal (flowering), Prairial (meadows), Messidor (wheat harvest), Thermidor (heat), and Fructidor (ripening).

The new calendar faced intense popular opposition, and the revolutionary government relied primarily on coercion to win its acceptance. Journalists, for example, were commanded to use republican dates in their newspaper articles. But many people refused to give up the old calendar, as one official reported:

Sundays and Catholic holidays, even if there are ten in a row, have for some time been celebrated with as much pomp and splendor as before. The same cannot be said of *décadi*, which is observed by only a small handful of citizens. The first to disobey the law are the wives of public officials, who dress up on the holidays of the old calendar and abstain from work more religiously than anyone else.<sup>18</sup>

The government could hardly expect peasants to follow the new calendar when government officials were ignoring it. Napoleon later perceived that the revolutionary calendar was politically unpopular, and he simply abandoned it on January 1, 1806. In addition to its anti-Christian function, the revolutionary calendar had also served to mark the Revolution as a new historical beginning, a radical break in time. Revolutionary upheavals often project millenarian expectations, the hope that a new age is dawning. The revolutionary dream of a new order presupposed the creation of a new human being freed from the old order and its symbols, a new citizen surrounded by a framework of new habits. Restructuring time itself offered the opportunity to forge new habits and create a lasting new order.

But maintaining the revolutionary ideals was not easy. By the Law of 14 Frimaire (passed on December 4, 1793), the Committee of Public Safety sought to centralize the administration of France more effectively and to exercise greater control in order to check the excesses of the Reign of Terror. The activities of both the representatives on mission and the Revolutionary Armies were scrutinized more carefully, and the campaign against Christianity was also dampened. Finally, in 1794, the Committee of Public Safety turned against its radical Parisian supporters, executed the leaders of the revolutionary Paris Commune, and turned it into a docile tool. This might have been a good idea for the sake of order, but in suppressing the people who had been its chief supporters, the National Convention alienated an important group. At the same time, the French had been successful against their foreign foes. The military successes meant that the Terror no longer served much purpose. But the Terror continued because Robespierre, now its dominant figure, had become obsessed with purifying the body politic of all the corrupt. Only then could the Republic of Virtue follow. Many deputies in the National Convention



ROBESPIERRE. Maximilien Robespierre eventually came to exercise much control over the Committee of Public Safety. Robespierre and the committee worked to centralize the administration of France and curb the excesses of the Reign of Terror. However, fear of Robespierre led many in the National Convention to condemn him, and on July 28, 1794, he was executed.

feared, however, that they were not safe while Robespierre was free to act. An anti-Robespierre coalition in the National Convention, eager now to destroy Robespierre before he destroyed them, gathered enough votes to condemn him. Robespierre was guillotined on July 28, 1794, beginning a reaction that brought an end to this radical stage of the French Revolution.

The National Convention and its Committee of Public Safety had accomplished a great deal. By creating a nation in arms, they preserved the French Revolution and prevented it from being destroyed by its foreign enemies, who, if they had been successful, would have reestablished the old monarchical order. Domestically, the Revolution had also been saved from the forces of counterrevolution. The committee's tactics, however, provided an example for the use of violence in domestic politics that has continued to bedevil the Western world until this day.

#### Reaction and the Directory

After the death of Robespierre on July 28, 1794, revolutionary fervor began to give way to the Thermidorean Reaction, named after the month of Thermidor. The Terror began to abate. The National Convention curtailed the power of the Committee of Public Safety, shut down the Jacobin club, and attempted to provide better protection for its deputies against the Parisian mobs. Churches were allowed to reopen for public worship, and a decree of February 21, 1795, gave freedom of worship to all cults. Economic regulation was dropped in favor of laissez-faire policies, another clear indication that moderate forces were again gaining control of the Revolution. In addition, a new constitution was created in August 1795 that reflected this more conservative republicanism or a desire for a stability that did not sacrifice the ideals of 1789.

To avoid the dangers of another single legislative assembly, the Constitution of 1795 established a national legislative assembly consisting of two chambers: a lower house, known as the Council of 500, whose function was to initiate legislation, and an upper house of 250 members, the Council of Elders, composed of married or widowed members over age forty, which accepted or rejected the proposed laws. The 750 members of the two legislative bodies were chosen by electors who had to be owners or renters of property worth between 100 and 200 days' labor, a requirement that limited their number to 30,000, an even smaller base than the Constitution of 1791 had provided. The electors were chosen by the active citizens, now defined as all male taxpayers over twenty-one. The Council of Elders elected five directors from a list presented by the Council of 500 to act as the executive authority or Directory. To ensure some continuity from the old order to the new, the members of the National Convention ruled that two-thirds of the new members of the National Assembly must be chosen from their ranks. This decision produced disturbances in Paris and an insurrection at the beginning of October that was dispersed after fierce combat by an army contingent under the artillery general Napoleon Bonaparte. This would be the last time in the great French Revolution that the city of Paris would attempt to impose its wishes on the central government. Even more significant and ominous was this use of the army, which made it clear that the Directory from the beginning had to rely upon the military for survival.

The period of the Directory was an era of stagnation, corruption, and graft, a materialistic reaction to the sufferings and sacrifices that had been demanded in the Reign of Terror and the Republic of Virtue. Speculators made fortunes in property by taking advantage of the government's severe monetary problems. Elaborate fashions, which had gone out of style because of their identification with the nobility, were worn again. Gambling and roulette became popular once more.

The government of the Directory was faced with political enemies from both the left and the right of the political spectrum. On the right, royalists who dreamed of restoring the monarchy continued their agitation; some still toyed with violent means. On the left, Jacobin hopes of power were revived by continuing economic problems, especially the total collapse in the value of the assignats. Some radicals even went beyond earlier goals, especially Gracchus Babeuf who raised the question "What is the French Revolution? An open war between patricians and plebeians, between rich and poor." Babeuf, who was appalled at the misery of the common people, wanted to abolish private property and eliminate private enterprise. His Conspiracy of Equals was crushed in 1796, and he was executed in 1797.

New elections in 1797 created even more uncertainty and instability. Battered by the left and right, unable to find a definitive solution to the country's economic problems, and still carrying on the wars left from the Committee of Public Safety, the Directory increasingly relied on the military to maintain its power. This led to a coup d'etat in 1799 in which the successful and popular general Napoleon Bonaparte was able to seize power.

## ◆ The Age of Napoleon

Napoleon dominated both French and European history from 1799 to 1815. The coup d'etat that brought him to power occurred exactly ten years after the outbreak of the French Revolution. In a sense, Napoleon brought the Revolution to an end in 1799, but Napoleon was also a child of the Revolution; he called himself the son of the Revolution. The French Revolution had made possible his rise first in the military and then to supreme power in France. Even beyond this, Napoleon had once said, "I am the revolution," and he never ceased to remind the French that they owed to him the preservation of all that was beneficial in the revolutionary program.



NAPOLEON AS A YOUNG OFFICER. Napoleon had risen quickly through the military ranks, being promoted to the rank of brigadier general at the age of twenty-five. This painting of Napoleon by the Romantic painter Baron Gros presents an idealized, heroic image of the young Napoleon.

#### \*

#### The Rise of Napoleon

Napoleon was born in Corsica in 1769, only a few months after France had annexed the island. The son of a lawyer whose family stemmed from the Florentine nobility, the young Napoleon obtained a royal scholarship to study at a military school in France. His education in French military schools led to his commission in 1785 as a lieutenant, although he was not well liked by his fellow officers because he was short, spoke with an Italian accent, and had little money. For the next seven years, Napoleon spent much of his time reading the works of the philosophes and educating himself in military matters by studying the campaigns of great military leaders from the past. The French Revolution and the European war that followed broadened his sights and presented him with new opportunities.

Napoleon rose quickly through the ranks. In 1792, he became a captain and in the following year performed so well as an artillery commander that he was promoted to the rank of brigadier general in 1794, when he was only twenty-five. In October 1795, he saved the National Convention from the Parisian mob and in 1796 was made commander of the French army in Italy (see the box on p. 574). There he turned a group of ill-disciplined soldiers

into an effective fighting force and, in a series of stunning victories, defeated the Austrians and dictated peace to them in 1797. Throughout his Italian campaigns, Napoleon won the confidence of his men by his energy, charm, and ability to comprehend complex issues quickly and make decisions rapidly. These qualities, combined with his keen intelligence, ease with words, and supreme confidence in himself, enabled him throughout the rest of his life to influence people and win their firm support (see the box on p. 575).

In 1797, Napoleon returned to France as a conquering hero and was given command of an army in training to invade England. Believing that the French were unready for such an invasion, he proposed instead to strike indirectly at Britain by taking Egypt and threatening India, a major source of British wealth. But the British controlled the seas and, by 1799, had cut off supplies from Napoleon's army in Egypt. Seeing no future in certain defeat, Napoleon did not hesitate to abandon his army and return to Paris where he participated in the coup d'etat that ultimately led to his virtual dictatorship of France. He was only thirty years old at the time.

With the coup d'etat of 1799, a new form of the Republic was proclaimed with a constitution that established a bicameral legislative assembly elected indirectly

## Napoleon and Psychological Warrare

In 1796, at the age of twenty-seven, Napoleon Bonaparte was given command of the French army in Italy where he won a series of stunning victories. His use of speed, deception, and surprise to overwhelm his opponents is well known. In this selection from a proclamation to his troops in Italy, Napoleon also appears as a master of psychological warfare.

## \*\* Napoleon Bonaparte, Proclamation to the French Troops in Italy (April 26, 1796)

Soldiers:

In a fortnight you have won six victories, taken twenty-one standards, fifty-five pieces of artillery, several strong positions, and conquered the richest part of Piedmont [in northern Italy]; you have captured 15,000 prisoners and killed or wounded more than 10,000 men. . . . You have won battles without cannon, crossed rivers without bridges, made forced marches without shoes, camped without brandy and often without bread. Soldiers of liberty, only republican troops could have

endured what you have endured. Soldiers, you have our thanks! The grateful Patrie [nation] will owe its prosperity to you. . . .

The two armies which but recently attacked you with audacity are fleeing before you in terror; the wicked men who laughed at your misery and rejoiced at the thought of the triumphs of your enemies are confounded and trembling.

But, soldiers, as yet you have done nothing compared with what remains to be done. . . . Undoubtedly the greatest obstacles have been overcome; but you still have battles to fight, cities to capture, rivers to cross. Is there one among you whose courage is abating? No. . . . All of you are consumed with a desire to extend the glory of the French people; all of you long to humiliate those arrogant kings who dare to contemplate placing us in fetters; all of you desire to dictate a glorious peace, one which will indemnify the Patrie for the immense sacrifices it has made; all of you wish to be able to say with pride as you return to your villages, "I was with the victorious army of Italy!"

to reduce the role of elections. Executive power in the new government was vested in the hands of three consuls although as Article 42 of the constitution said, "The decision of the First Consul shall suffice." As first consul, Napoleon directly controlled the entire executive authority of government. He had overwhelming influence over the legislature, appointed members of the bureaucracy, controlled the army, and conducted foreign affairs. In 1802, Napoleon was made consul for life and in 1804 returned France to monarchy when he crowned himself as Emperor Napoleon I. This step undoubtedly satisfied his enormous ego but also stabilized the regime and provided a permanency not possible in the consulate. The revolutionary era that had begun with an attempt to limit arbitrary government had ended with a government far more autocratic than the monarchy of the old regime. As his reign progressed and the demands of war increased, Napoleon's regime became ever more dictatorial.

#### The Domestic Policies of Emperor Napoleon

Napoleon often claimed that he had preserved the gains of the Revolution for the French people. The ideal of republican liberty had, of course, been destroyed by Napoleon's thinly disguised autocracy. But were revolutionary ideals maintained in other ways? An examination of his domestic policies will enable us to judge the truth or falsehood of Napoleon's assertion.

In 1801, Napoleon made peace with the oldest and most implacable enemy of the Revolution, the Catholic church. Napoleon himself was devoid of any personal faith; he was an eighteenth-century rationalist who regarded religion at most as a convenience. In Egypt, he called himself a Muslim; in France, a Catholic. But Napoleon saw the necessity to come to terms with the Catholic church in order to stabilize his regime. In 1800, he had declared to the clergy of Milan: "It is my firm intention that the Christian, Catholic, and Roman religion shall be preserved in its entirety. . . . No society can exist without morality; there is no good morality without religion. It is religion alone, therefore, that gives to the State a firm and durable support."19 Soon after making this statement, Napoleon opened negotiations with Pope Pius VII to reestablish the Catholic church in France.

Both sides gained from the Concordat that Napoleon arranged with the pope in 1801. Although the pope gained the right to depose French bishops, this gave him little real control over the French Catholic church since the state retained the right to nominate bishops. The Catholic church was also permitted to hold processions again and reopen the seminaries. But Napoleon gained more than the pope. Just by signing the Concordat, the pope acknowledged the accomplishments of the Revolution. Moreover, the pope agreed not to raise the question of the church lands confiscated during the Revolution. Contrary to the pope's wishes, Catholicism was not reestablished as the state religion; Napoleon was only willing to recognize

### The Man of Destiny

Napoleon possessed an overwhelming sense of his own importance. Among the images he fostered, especially as his successes multiplied and his megalomaniacal tendencies intensified, were those of the man of destiny and the great man who masters luck.

#### **\* Selections from Napoleon**

When a deplorable weakness and ceaseless vacillations become manifest in supreme councils; when, yielding in turn to the influences of opposing parties, making shift from day to day, and marching with uncertain pace, a government has proved the full measure of its impotence; when even the most moderate citizens are forced to admit that the State is no longer governed; when, in fine, the administration adds to its nullity at home the gravest guilt it can acquire in the eyes of a proud nation—I mean its humiliation abroad—then a vague unrest spreads through the social body, the instinct of self-preservation is stirred, and the nation casts a sweeping eye over itself, as if to seek a man who can save it.

This guardian angel a great nation harbors in its bosom at all times; yet sometimes he is late in making his appearance. Indeed, it is not enough for him to exist: he also must be known. He must know himself. Until then, all endeavors are in vain, all schemes collapse. The inertia of the masses protects the nominal government, and despite its ineptitude and weakness the efforts of its enemies fail. But let that impatiently awaited savior give a sudden sign of his existence, and the people's instinct will divine him and call upon him. The obstacles are smoothed before his steps, and a whole great nation, flying to see him pass, will seem to be saying: "Here is the man!"

... A consecutive series of great actions never is the result of chance and luck; it always is the product of planning and genius. Great men are rarely known to fail in their most perilous enterprises. . . . Is it because they are lucky that they become great? No, but being great, they have been able to master luck.

Catholicism as the religion of a majority of the French people. The clergy would be paid by the state, but to avoid the appearance of a state church, Protestant ministers were also put on the state payroll. As a result of the Concordat, the Catholic church was no longer an enemy of the French government. At the same time, the agreement reassured those who had acquired church lands during the Revolution that they would not be stripped of them, an assurance that obviously made them supporters of the Napoleonic regime.

Before the Revolution, France did not have a single set of laws, but rather virtually 300 different legal systems. During the Revolution, efforts were made to prepare a codification of laws for the entire nation, but it remained for Napoleon to bring the work to completion in seven codes of law, of which the most important was the Civil Code (or Code Napoléon). This preserved most of the revolutionary gains by recognizing the principle of the equality of all citizens before the law, the right of individuals to choose their professions, religious toleration, and the abolition of serfdom and feudalism. Property rights continued to be carefully protected while the interests of employers were safeguarded by outlawing trade unions and strikes. The Civil Code clearly reflected the revolutionary aspirations for a uniform legal system, legal equality, and protection of property and individuals.

But the rights of some people were strictly curtailed by the Civil Code. During the radical phase of the French Revolution, new laws had made divorce an easy process for both husbands and wives, restricted the rights of fathers over their children (they could no longer have their children put in prison arbitrarily), and allowed all children (including daughters) to inherit property equally. Napoleon's Civil Code undid most of this legislation. The control of fathers over their families was restored. Divorce was still allowed, but made more difficult for women to obtain. A wife caught in adultery, for example, could be divorced by her husband and even imprisoned. A husband, on the other hand, could only be accused of adultery if he moved his mistress into his home. Women were now "less equal than men" in other ways as well. When they married, their property was brought under the control of their husbands. In lawsuits they were treated as minors, and their testimony was regarded as less reliable than that of men.

Napoleon also worked on rationalizing the bureaucratic structure of France by developing a powerful, centralized administrative machine. During the Revolution, the National Assembly had divided France into eighty-three departments and replaced the provincial estates, nobles, and intendants with self-governing assemblies. Napoleon kept the departments but eliminated the locally elected assemblies and instituted new officials, the most important of which were the prefects. As the central government's agents, appointed by the first consul (Napoleon), the prefects were responsible for supervising all aspects of local government. Yet they were not local men and their careers depended on the central government.

As part of Napoleon's overhaul of the administrative system, tax collection became systematic and efficient



THE CORONATION OF NAPOLEON. In 1804, Napoleon restored monarchy to France when he crowned himself as emperor. In the coronation scene painted by Jacques-Louis David, Napoleon is shown crowning the empress Josephine while the pope looks on. Shown seated in the box in the background is Napoleon's mother, even though she was not at the ceremony.

(which it had never been under the old regime). Taxes were now collected by professional collectors employed by the state who dealt directly with each individual taxpayer. No tax exemptions due to birth, status, or special arrangement were granted. In principle these changes had been introduced in 1789, but not until Napoleon did they actually work. In 1802, the first consul proclaimed a balanced budget.

Administrative centralization required a bureaucracy of capable officials, and Napoleon worked hard to develop one. Early on, the regime showed its preference for experts and cared little whether that expertise had been acquired in royal or revolutionary bureaucracies. Promotion, whether in civil or military offices, was to be based not on rank or birth but only on demonstrated abilities. This was, of course, what many bourgeoisie had wanted before the Revolution. Napoleon, however, also created a new aristocracy based on merit in the state service. Napoleon created 3,263 nobles between 1808 and 1814; nearly 60 percent were military officers, and the remainder came from the upper ranks of the civil service and other state and local officials. Socially, only 22 percent of Napoleon's aristocracy came from the nobility of the old regime; almost 60 percent were bourgeois in origin.

In his domestic policies, then, Napoleon both destroyed and preserved aspects of the Revolution. Although equality was preserved in the law code and the opening of careers to talent, the creation of a new aristocracy, the strong protection accorded to property rights,

and the use of conscription for the military make it clear that much equality had been lost. Liberty had been replaced by an initially benevolent despotism that grew increasingly arbitrary. Napoleon shut down sixty of France's seventy-three newspapers and insisted that all manuscripts be subjected to government scrutiny before they were published. Even the mail was opened by government police. One prominent writer—Germaine de Staël—refused to accept Napoleon's growing despotism. Educated in Enlightenment ideas, Madame de Staël wrote novels and political works that denounced Napoleon's rule as tyrannical. Napoleon banned her books in France and exiled her to the German states, where she continued to write.

#### Napoleon's Empire and the European Response

When Napoleon became consul in 1799, France was at war with a second European coalition of Russia, Great Britain, and Austria. Napoleon realized the need for a pause. He remarked to a Prussian diplomat "that the French Revolution is not finished so long as the scourge of war lasts. . . . I want peace, as much to settle the present French government, as to save the world from chaos." The peace he sought was achieved at Amiens in March 1802 and left France with new frontiers and a number of client territories from the North Sea to the Adriatic. But the peace did not last because the British and French both regarded it as temporary and had little inten-



MAP 19.3 Napoleon's Grand Empire.

tion of adhering to its terms. In 1803, war was renewed with Britain, which was soon joined by Austria, Russia, and Prussia in the Third Coalition. In a series of battles at Ulm, Austerlitz, Jena, and Eylau from 1805 to 1807, Napoleon's Grand Army defeated the continental members of the coalition, giving him the opportunity to create a new European order. The Grand Empire was composed of three major parts: the French empire, a series of dependent states, and allied states. The French empire, the inner core of the Grand Empire, consisted of an enlarged France extending to the Rhine in the east and including the western half of Italy north of Rome. Dependent states included Spain, Holland, the kingdom of Italy, the Swiss Republic, the Grand Duchy of Warsaw, and the Confederation of the Rhine, the latter a union of all German states except Austria and Prussia. Allied states were those defeated by Napoleon and forced to join his struggle against Britain; they included Prussia, Austria, and Russia. Although the internal structure of the Grand Empire varied outside its inner core, Napoleon considered himself leader of the whole: "Europe cannot be at rest except under a single head who will have kings for his officers, who will distribute his kingdom to his lieutenants."

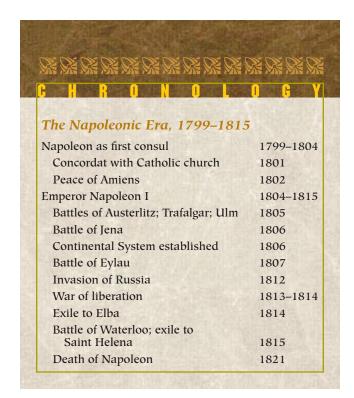
Within his empire, Napoleon demanded obedience, in part because he needed a common front against the British and in part because his growing egotism required obedience to his will. But as a child of the Enlightenment and Revolution, Napoleon also sought acceptance everywhere of certain revolutionary principles, including legal equality, religious toleration, and economic freedom. As he explained to his brother Jerome after he had made him king of the new German state of Westphalia:

What the peoples of Germany desire most impatiently is that talented commoners should have the same right to your esteem and to public employments as the nobles, that any trace of serfdom and of an intermediate hierarchy between the sovereign and the lowest class of the people should be completely abolished. The benefits of the Code Napoléon, the publicity of judicial procedure, the creation of juries must be so many distinguishing marks of your monarchy. . . . What nation would wish to return under the arbitrary Prussian government once it had tasted the benefits of a wise and liberal administration? The peoples of Germany, the peoples of France, of Italy, of Spain all desire equality and liberal ideas. I have guided the affairs of Europe for many years now, and I have had occasion to convince myself that the buzzing of the privileged classes is contrary to the general opinion. Be a constitutional king.<sup>21</sup>

In the inner core and dependent states of his Grand Empire, Napoleon tried to destroy the old order. Nobility and clergy everywhere in these states lost their special privileges. He decreed equality of opportunity with offices open to talent, equality before the law, and religious toleration. This spread of French revolutionary principles was an important factor in the development of liberal traditions in these countries. These reforms have led some historians to view Napoleon as the last of the enlightened absolutists.

Like Hitler 130 years later, Napoleon hoped that his Grand Empire would last for centuries; like Hitler's empire, it collapsed almost as rapidly as it had been formed. Two major reasons help to explain this, the survival of Great Britain and the force of nationalism. Britain's survival was primarily due to its seapower. As long as Britain ruled the waves, it was almost invulnerable to military attack. Although Napoleon contemplated an invasion of England and even collected ships for it, he could not overcome the British navy's decisive defeat of a combined French-Spanish fleet at Trafalgar in 1805. Napoleon then turned to his Continental System to defeat Britain. Put into effect between 1806 and 1807, it attempted to prevent British goods from reaching the European continent in order to weaken Britain economically and destroy its capacity to wage war. But the Continental System failed. Allied states resented the ever-tightening French economic hegemony; some began to cheat and others to resist, thereby opening the door to British collaboration. New markets in the Levant and in Latin America also provided compensation for the British. Indeed, by 1809–1810 British overseas exports were at near-record highs.

A second important factor in the defeat of Napoleon was nationalism. This political creed had arisen during the French Revolution in the French people's emphasis on brotherhood (*fraternité*) and solidarity against other peoples. Nationalism involved the unique cultural identity of a people based on common language, religion, and national symbols. The spirit of French nationalism had made possible the mass armies of the revolutionary and Napoleonic eras. But Napoleon's spread of the principles of the French Revolution beyond France inadvertently brought a spread of nationalism as well. The French aroused nationalism in two ways: by making themselves



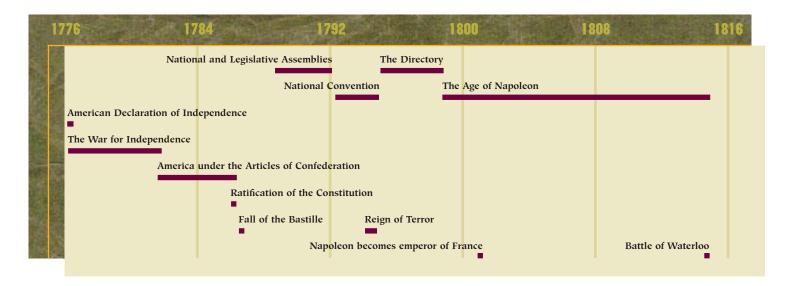
hated oppressors and thus arousing the patriotism of others in opposition to French nationalism, and by showing the people of Europe what nationalism was and what a nation in arms could do. The lesson was not lost on other peoples and rulers. A Spanish uprising against Napoleon's rule, aided by British support, kept a French force of 200,000 pinned down for years.

The beginning of Napoleon's downfall came in 1812 with his invasion of Russia. The latter's defection from the Continental System left Napoleon with little choice. Although aware of the risks in invading such a large country, he also knew that if the Russians were allowed to challenge the Continental System unopposed, others would soon follow suit. In June 1812, a Grand Army of more than 600,000 men entered Russia. Napoleon's hopes for victory depended on quickly meeting and defeating the Russian armies, but the Russian forces refused to give battle and retreated for hundreds of miles while torching their own villages and countryside to prevent Napoleon's army from finding food and forage. When the Russians did stop to fight at Borodino, Napoleon's forces won an indecisive and costly victory. When the remaining troops of the Grand Army arrived in Moscow, they found the city ablaze. Lacking food and supplies, Napoleon abandoned Moscow late in October and made the "Great Retreat" across Russia in terrible winter conditions. Only 40,000 out of the original army managed to straggle back to Poland in January 1813. This military disaster then led to a war of liberation all over Europe, culminating in Napoleon's defeat in April 1814.

The defeated emperor of the French was allowed to play ruler on the island of Elba, off the cost of Tuscany, while the Bourbon monarchy was restored to France in the person of Louis XVIII, brother of the executed king. But the new king had little support, and Napoleon, bored on

the island of Elba, slipped back into France. The troops sent to capture him went over to his side, and Napoleon entered Paris in triumph on March 20, 1815. The powers that had defeated him pledged once more to fight this person they called the "Enemy and Disturber of the Tranquility of the World." Having decided to strike first at his enemies, Napoleon raised yet another army and moved to

attack the nearest allied forces stationed in Belgium. At Waterloo on June 18, Napoleon met a combined British and Prussian army under the duke of Wellington and suffered a bloody defeat. This time the victorious allies exiled him to Saint Helena, a small and forsaken island in the South Atlantic. Only Napoleon's memory would continue to haunt French political life.



#### CONCLUSION REPORT REPORT OF THE PROPERTY OF TH

The revolutionary era of the late eighteenth century witnessed a dramatic political transformation. Revolutionary upheavals, beginning in North America and continuing in France, produced movements for political liberty and equality. The documents created by these revolutions, the Declaration of Independence and the Declaration of the Rights of Man and the Citizen, embodied the fundamental ideas of the Enlightenment and set forth a liberal political agenda based on a belief in popular sovereignty—the people are the source of political power—and the principles of liberty and equality. Liberty, frequently limited in practice, meant, in theory, freedom from arbitrary power as well as the freedom to think, write, and worship as one chose. Equality meant equality in rights and equality of opportunity based on talent rather than birth. In practice, equality remained limited; those who owned property had greater opportunities for voting and officeholding, and there was certainly no equality between men and women.

The leaders of France's liberal revolution, achieved between 1789 and 1791, were men of property, both bourgeois and noble, but they were assisted by commoners, both sans-culottes and peasants. Yet the liberal revolution, despite the hopes of the men of property, was not the end of the Revolution. The deci-

sion of the revolutionaries to go to war "revolutionized the Revolution," opening the door to a more radical, democratic, and violent stage. The excesses of the Reign of Terror, however, led to a reaction, first under the Directory and then under Napoleon, when men of property were willing to give up liberty in exchange for order, security, and economic opportunity. Napoleon, while diminishing freedom by establishing order and centralizing the government, shrewdly preserved equality of rights and the opening of careers to talent and integrated the bourgeoisie and old nobility into a new elite of property owners. For despite the antiaristocratic revolutionary rhetoric and the loss of their privileges, nobles remained important landowners. Though the nobles lost some of their lands during the Revolution, they were still the largest proprietors in the early 1800s. The great gainers from the redistribution of clerical and noble property, however, had been the bourgeoisie, who also gained dramatically when important government and military positions were opened to men of talent. After 1800, an elite group of property owners, both noble and middle class, dominated French society.

The French Revolution created a modern revolutionary concept. No one had foreseen or consciously planned the upheaval that began in 1789, but after 1789 "revolutionaries" knew that the proper use of mass uprisings could succeed in overthrowing

unwanted governments. The French Revolution became the classical political and social model for revolution. At the same time, the liberal and national political ideals created by the Revolution and spread through Europe by Napoleon's conquests dominated the political landscape of the nineteenth and early twentieth centuries. A new European era had begun and Europe would never again be the same.

#### NOTES REPRESENTATION OF THE PROPERTY OF THE PR

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